TABLE OF CONTENTS

About the Editors	xvii
A Note from the Editors	xix
Chapter 1	
What Every Lawyer Should Know about Immigration:	
Who Are the Players?	1
Introduction	1
Department of Homeland Security	2
Department of Justice	5
Department of State	8
Department of Health and Human Services	10
Department of Labor	10
White House	11
The Legislative Branch	11
The Judicial Branch	12
Appendix A	
Table of Acronyms and Websites	15
Chapter 2	
A Selected History of Immigration Law and Its Relationship	
to Modern Immigration Law and Policy	17
Introduction: The Four Pillars of Modern Immigration Law	17
The Early Years of Immigration and Nationality Law:	10
A Strong Focus on Race and National Origin	18
The Expansion of National Origin Exclusions beyond the	01
Chinese and the Institution of Quotas	21
The Birth and Explosion of Other Exclusionary Factors	23
The Shift Away from Race- and National Origin-Based	
Immigration to Family- and Employment-Based	2.1
Immigration	24
Immigration into the United States Based upon Status	
as a Refugee or Asylee	27

The Fourth Avenue of Immigration into the United States:	
Diversity Visa Lottery	31
Conclusion	31
Chapter 3	
The Source and Scope of Federal Immigration Power	33
The Source of Federal Power over Immigration	35
Enumerated Powers	35
Early Cases Challenging State Immigration Legislation	35
Federal Plenary Power over Immigration	38
The Scope of Federal Immigration Power	40
Acceptance of a State and Local Role in Immigration	41
Looking Forward: State and Federal Power	43
Chapter 4	
Ethical Issues Arising in the Practice of Immigration Law	45
Duty to the Tribunal vs. Client Confidentiality	46
Dual Representation	49
Padilla v. Kentucky: Ethical Obligations for Criminal	
Defense Attorneys	51
Best Practices	52
Conclusion	54
Chapter 5	
Rights of Aliens in the United States	55
Fundamental Tension in Alien Rights	56
A Continuum of Rights	56
Even the Undocumented Have Rights	58
The Federal Government Can Expand Alien Rights	=0
or Take Them Away	58
States and Localities Are Limited in Their Power	- 0
to Curtail Immigrant Rights	59
Alien Rights in the Public Forum	60
Public Education	60
Right to Maintain Driver's License	60
Right to Marry	62
Parental Rights	63
Rights Prior to and during Immigration Detention	64
Right to Be Free from Unlawful Search or Seizure	64
Due Process Rights	65
Scope of Immigration Detainers	66

National Detention Standards	68
Bond Determination	69
Service of Charging Documents	70
Rights during Deportation (Removal) Proceedings	70
Right to Notice of Charges	71
Right to Effective Assistance of Counsel	71
Right to an Interpreter	73
Right to Examine Evidence and Cross-Examine	
Witnesses	74
Conclusion	74
Chapter 6	
The Basics of Non-immigrant and Immigrant Visa Processing	77
What Is a Visa?	77
U.S. Visa Is Permission to Seek Admission to the United	
States—Not Permission to Enter	78
Applicable Law and Regulation Governing Non-immigrant	
and Immigrant Visas	79
Difference between Non-immigrant and Immigrant Visas	80
Who Requires a Non-immigrant Visa?	80
Who Requires an Immigrant Visa?	81
Where Does One Apply for a U.S. Visa?	82
Steps for Applying for a Non-immigrant Visa	84
Schedule the Visa Appointment	85
Complete the Online DS-160 Visa Application	85
Determine the Documentary Requirements for the Visa	86
What Happens on the Day of the Interview Itself?	87
Inside the Consular Section	88
What Takes Place at the Non-immigrant Visa Interview?	89
What Kind of Questions Does the Consul Ask?	89
What Decisions Will the Consul Make?	90
Section 214(b) Denials	91
Statutory Grounds of Inadmissibility	93
Waiver Relief	95
What Happens after the Visa Is Approved?	97
Common Misconceptions about Approved Visas	97
Immigrant Visa Processing	99
Steps for Applying for an Immigrant Visa	99
Filing the Petition	100
After Petition Approval	100

What Is the "Priority Date"?	101
How Does NVC Handle Approved Petitions?	101
What Takes Place at the Immigrant Visa Interview?	102
IV Denial and Waiver Relief	104
The Diversity Visa Lottery	104
Chapter 7	
An Overview of U.S. Non-immigrant Visa Classifications	107
Applying for a Non-immigrant Visa and for Admission	
to the United States	107
Non-immigrant Visa Categories	110
Visas for Diplomats, Embassy Staff, Household Staff,	
and Immediate Family Members	110
Visas for Business Visitors and Tourists	111
Visas for Travelers in Transit	116
Visas for Crewmen	117
Visas for Treaty Traders, Treaty Investors, and	
Australian Specialty Workers	117
Visas for Academic Studies	122
Visas for International Organizations' Representatives,	
Officers and Employees and Their Household Staff	123
Visas for Specialty Workers; Nurses; Short-Term and	
Seasonal Workers; and Trainees	126
Representatives of Information Media	133
Visas for Exchange Visitors	134
Visas for Spouses, Fiancées, and Children	136
Intracompany Transferee	138
Visas for Vocational and Other Nonacademic Students	141
Parents and Children of Special Immigrants	141
Temporary Visas for Individuals	
with Extraordinary Ability	142
Visas for International Athletes, Performers, Artists	143
Visas for International Cultural Exchange Visa	143
Non-immigrant Visas for Religious Workers	145
Visas for Individuals Who Assist Law Enforcement	
("Snitch" Visa)	146
T Visa for Victims of Trafficking	147
TN or Trade NAFTA Visas	147
Visas for Victims of Certain Crimes	148
Concluding Thoughts	149

Table of C	Contents
------------	----------

		٠	٠
٦	7	1	1

Chapter 8 What Every Immigration Lawyer Needs to Know about the H-1B Visa	151
Chapter 9	
Audits in the Employment-Based Non-immigrant Context:	
The Labor Condition Application	169
LCA	170
DOL Audits	170
1998 ACWIA	172
2004 H-1B Visa Reform Act	172
Public Access File	172
Audits in Employment-Based Permanent Residency:	
The Labor Certification Application	173
Test of the Labor Market—Recruitment Efforts	173
Notice of Filing the LC Application	175
Potential DOL Audit Triggers and the Audit File	175
Supervised Recruitment	177
Enforcement Actions in the LC Context	178
Investigation	178
Suspension	179
Debarment	180
Conclusion	181
Chapter 10	
Immigration Consequences of Corporate Changes: Mergers,	
Acquisitions, and Layoffs	183
Corporate Restructuring	183
Chapter 11	
Temporary and Permanent Immigration Options for	
International Medical Graduates	201
Introduction	201
Temporary Non-immigrant Options for International	
Medical Graduates	202
Visitor Visas (B-1) for International Medical	
Graduates	202
J-1 Exchange Visitor Classification for Clinical	
and Research Programs	204
O-1 Visas for International Medical Graduates	210

H-1B Visa Classification for International	
Medical Graduates	211
Alternative Non-immigrant Visa Options for	
International Medical Graduates	213
Permanent Immigrant Options for International Medical	
Graduates	214
Conclusion	217
Chapter 12	
What Is Social Security No-Match and What Does It Mean?	219
Introduction	219
What Is a No-Match Letter?	220
The INA's Prohibition of Unlawful Employment and	
Unfair Immigration-Related Employment Practices	225
Department of Homeland Security Rulemaking	226
Best Practices—What Should Employers Do?	229
Conclusion	233
Chapter 13	
What Every Lawyer Needs to Know about PERM (Program	
Electronic Review Management Labor Certification)	241
A Brief History of PERM	241
Job Description and Minimum Requirements of the	
Position	243
Prevailing Wage Request	249
Test of the Labor Market/Required Recruitment Effort	251
Evaluation of Applicants	254
Assembling the Audit File	256
Supervised Recruitment	259
Labor Certification Determination and Validity	261
Chapter 14	
Immigration Options for the Best and Brightest	263
Introduction	263
Non-immigrant Visa Options	265
O Non-immigrants	265
E Non-immigrants	268
L Non-immigrants	271
H-1B Non-immigrants	273
Spouses and Children of H-1B Workers Are Not	
Entitled to Work in the United States	275

Immigrant Visa Options EB-1 Aliens of Extraordinary Ability, Outstanding Professors and Researchers, and Multinational	276
Managers and Executives EB-2 Advanced Degree Professionals and National	276
Interest Waivers	280
EB-5 Investors	283
Conclusion	285
Chapter 15	
Maintaining Lawful Permanent Resident Status	287
Introduction	287
Departures from the United States after Obtaining	• • • •
Permanent Resident Status	288
Defending against a Charge of Abandonment	289
Burden of Proof	289
What Constitutes a Temporary Visit Abroad?	289
Purpose for Departing	290
Termination Date	291
Ties to the United States	291
Conduct and Ties Abroad	292
Imputing a Parent's Abandonment of Residency	20.4
to a Minor Child	294
Tips on How to Present Your Client's Case	295
Maintaining and Restoring Permanent Residency	205
While Living Abroad	295
Reentry Permits	295
Returning Resident (SB-1) Visas	296
Maintaining Residence for Naturalization Purposes Continuous Residence	297 298
Physical Presence Conclusion	299 300
	300
Chapter 16	201
Family-Based Immigration Law What Types of Familial Polationships Qualify for an	301
What Types of Familial Relationships Qualify for an Immigrant Visa?	302
Requirements for Immediate Relatives	302
Other Family-Based Petitions	302
Family Immigrant Visa Process	307
Tammy miningram visa i 100055	507

Form I-485 Adjustment of Status Application	308
Consular Processing	310
Removal of Conditional Resident Status	311
Are Children of Conditional Residents Required to File a	
Separated I-751 Petition?	312
K Visa	313
What Is a K Visa?	313
How Does a United States Citizen File a K-1 Visa	
for His or Her Fiancé?	313
How Does a United States Citizen File a K-3 Visa	
for His or Her Spouse?	315
Chapter 17	
An Introduction to Asylum Law and Procedure	317
Introduction	317
Sources of Law	318
The Two Theaters of U.S. Asylum Law	320
Asylum under INA § 208(a)	321
Country of Nationality or Habitual Residence	321
Persecution	322
Past Persecution	324
Well-Founded Fear of Future Persecution	325
Nexus: Persecution on Account of a Protected Ground	327
Race, Religion, and Nationality	328
Membership in a Particular Social Group	328
Political Opinion	331
Persecution at the Hands of the Government or a Group	
That the Government Is Unable or Unwilling to Control	332
Bars to Asylum	333
Withholding of Removal under INA § 241(b)(3)	335
Protection under the Convention against Torture	337
Burden of Proof	340
Asylum Application Procedures	342
Affirmative Applications before USCIS	343
Defensive Applications before the Immigration Courts	345
Appeals to the Board of Immigration Appeals	347
Motions to Reopen and Motions to Reconsider	347
Appeals to the U.S. Circuit Courts of Appeals	348

Grants of Asylum	349
Revocation and Termination of Asylum	350
Adjustment of Status of Asylees to Permanent Residence	351
Conclusion	352
Chapter 18	
U.S. Citizenship and Naturalization	353
Deriving U.S. Citizenship	353
Citizenship at Birth	354
The Transmission Rule	356
Derived Citizenship through Parent's Naturalization	
or Birth in the United States	356
Citizenship through Naturalization	357
Basic Requirements	357
Examining the Residence Requirements	359
The Good Moral Character Requirement	360
Statutory Grounds of Denial for Good Moral Character	361
Discretionary Denials for Good Moral Character	363
Other Common Pitfalls and Roadblocks to	
Naturalization	364
"But I Thought I Was a Citizen?" False Claims to U.S.	
Citizenship	364
Selective Service Registration? What's That?	365
When a Bad Driving Record Presents a Roadblock	366
Failure to File Tax Returns or Pay Taxes	366
The Application Procedure	367
The Naturalization Examination	368
Oath of Allegiance	370
Administrative and Judicial Review of Denials	370
The End of the Road—The U.S. Passport	370
Helpful Resources for Attorneys	371
Chapter 19	
Immigration Consequences of Criminal Convictions: What	
Crimes and Criminal Activities Can Get Your Client into Trouble	373
Introduction	373
Defense Counsel's Obligation to Advise on Immigration	
Consequences after Padilla	374
Overview of the Padilla Decision	375

Why It Is Difficult to Advise of the Exact	
Consequences	375
What Information Does Counsel Need in Order to	
Adequately Advise?	376
Is Your Client Inadmissible or Deportable?	377
What Crimes Subject a Non-citizen to Removal?	378
Crimes of Moral Turpitude	381
Aggravated Felony	383
Aggravated Felony—Crimes of Violence	386
Aggravated Felony—Theft and Burglary Offenses	388
Aggravated Felony—Fraud and Deceit Offenses	390
Controlled Substance Offenses	391
Domestic Violence	395
Firearm Offenses	397
How to Determine Whether a Conviction Subjects	
Your Client to Removal	398
Categorical Approach	399
Modified Categorical Approach	400
Non-elemental Facts	401
Crimes Involving Moral Turpitude	402
Is the Conviction a Conviction for Immigration Purposes?	403
What Records Are Permissible to Prove a Criminal	
Conviction?	408
Has the Client Made an Admission to the Commission of	
Certain Crimes or Criminal Activity?	409
Resources to Assist in Determining Immigration	
Consequences	410
Chapter 20	
What Every Lawyer Needs to Know about Non-citizens and	
the United States Military	413
Unauthorized Immigrant Men Must Register for the Draft	413
Unauthorized Immigrants Can Be Drafted If There	
Is a Draft, but They Cannot Enlist Voluntarily	414
Overseas Enlistment Programs, Except for Pacific	
Islanders, No Longer Exist	416
Some Legally Present Aliens without Green Cards	
May Enlist under the MAVNI Program	417
,	

	The DREAM Act, If Passed, Would Allow Certain	
	Unauthorized Immigrants to Obtain Temporary	
	Status and Enlist	419
	Non-citizen Military Personnel May Only Enlist in	
	Jobs Open to Non-citizens, but Are Otherwise Subject	
	to the Same Rules as Other Enlistees	422
	Military Service Can Provide an Expedited Route to	
	Naturalization	424
	Table: Application of INA § 329	428
	Non-Citizen Military Members May Sometimes	
	Be Eligible for Posthumous Citizenship	433
	Non-Citizens Who Serve in the Military Are Not	
	Protected from Deportation and May Lose U.S. Citizenshi	p
	If They Fail to Serve Honorably after Being Naturalized	433
	New USCIS Policy Memorandum for Military Family	
	Members	437
	Dual Citizenship	437
Cha	pter 21	
Pra	ctice before Immigration Courts	439
	Introduction	439
	Who Are the Players?	440
	What Kind of Proceeding Am I Doing?	441
	Initiation of Proceedings; aka, How Did I Get Here?	441
	Who Issues the NTA?	442
	Venue, or Where Should I Be in Proceedings?	443
	Inadmissibility vs. Removability; aka, Am I In or Out?	444
	Anatomy of a Removal Hearing	444
	What Are the Rules?	444
	Master Calendar	445
	Individual Merits	445
	Bond Proceedings; aka, Do I Need to Stay in Jail?	446
	Alternative Proceedings; aka, Why Can't I Apply for	
	Whatever I Want?	448
	The Shield and the Sword: Rights in Proceedings	450
	Right to Representation	450
	Right to Examine Evidence	451
	Right to Contact Consulate	453
	Right to an Interpreter	454
	Mental Competency Issues	455

Rights to Due Process	458
Rights of Juveniles	459
Post Proceedings	460
Evidence on Appeal and Standard of Review	461
Summary Affirmance	461
Motions to Reopen/Reconsider	462
Chapter 22	
Litigating Immigration Matters in Federal Court	465
Why Go to Federal Court?	465
Practical Considerations—Naming the Respondents	
and Service	467
Petitions for Review in U.S. Courts of Appeals	468
"Final" Orders of Removal and Exhaustion	469
Jurisdiction	470
Mechanics	471
Actions in District Court	473
Writs of Mandamus	474
Challenging Agency Decisions under the APA	475
Writs of Habeas Corpus—Obtaining a Client's	
Release from Immigration Detention	477
"1447(b) Actions"—Judicial Relief for a Delayed	
Naturalization Application	478
"1421(c) Actions"—Judicial Review of Denial of	
Naturalization Application	479
Challenging Visa Denials—Obtaining Review of	
Consular Decisions	480
EAJA Fees—Obtaining Attorney's Fees under the	
Equal Access to Justice Act	482
Conclusion	483
Chapter 23	
Creating and Representing EB-5 Regional Centers	485
Introduction	485
Other Options for Raising Capital under the EB-5 Program	486
Creating a Regional Center	487
Issues for Regional Centers	488
Regional Center Application Process	491

Chapter 24	
Tax Rules for Immigration Law Practitioners	495
Preface	495
Introduction	495
U.S. Citizens, Resident Aliens, and Nonresident Aliens	496
Taxation of Resident Aliens	499
U.S. Federal Income Tax Filing Rules	501
Taxation of Nonresident Aliens	501
Capital Gains	504
Taxation of Foreign Students and Scholars	506
Departing Alien	507
Chapter 25	
The "Deserving Victim" in Immigration Law: Visas for	
Victims of Crime	509
Overview	509
Background	509
U Visa for Victims of Violent Crime	510
Qualifying Criminal Activity	511
Direct and Indirect Victims	512
Cooperation in the Investigation or Prosecution	
of the Crime	513
Substantial Physical or Mental Abuse	514
Application Process	515
T Visas for Victims of Human Trafficking	515
Victim of Human Trafficking	516
Presence in the United States	517
Compliance with Any Reasonable Request	
for Assistance	518
Hardship	519
Application Process	520
General Issues for U and T Visa Applicants	520
Admissibility	520
Derivative Family Members	521
Travel	522
Adjustment of Status	522
Table of Cases	
Index	